

**IN THE UNITED STATES DISTRICT COURT OF THE VIRGIN ISLANDS  
DISTRICT OF ST. THOMAS AND ST. JOHN**

\*\*\*\*\*

**BARBARA WALTERS,**

**CIVIL NO. 12-00024**

**Plaintiff,**

**Action for: Housing  
Discrimination; Discrimination  
Based on Disability; Invasion of  
Privacy; Negligent Infliction of  
Emotional Distress  
Infliction of Emotional Distress;  
Punitive Damages; and Injunctive  
and Declaratory Judgment**

**v.**

**COWPET BAY WEST CONDOMINIUM  
ASSOCIATION; THE BOARD OF THE  
COWPET BAY WEST CONDOMINIUM  
ASSOCIATION; MAX HARCOURT,  
in his personal capacity; ALFRED FELICE;  
LANCE TALKINGTON; ROBERT  
COCKAYNE; VINCENT VERDIRAMO,**

**JURY TRIAL DEMAND**

**Defendants.**

**PLAINTIFF'S OPPOSITION TO DEFENDANTS'  
MOTION FOR SUMMARY JUDGMENT**

**COMES NOW**, Plaintiff **BARBARA WALTERS** by and through the undersigned counsel, the **LAW OFFICES OF KARIN A. BENTZ, P.C.** (Karin A. Bentz and Julita K. de León, Esq.), and pursuant to Rule 56.1 of the Local Rules of Civil Procedure hereby submits the following in opposition to Defendants' Cowpet Bay West and the Board's summary judgment motion. The facts and evidence supporting this response are contained in Plaintiff's Response to Defendants Cowpet Bay West Condominium Association and the Board of Cowpet Bay West Condominium Association's Statement of Undisputed Material Facts and Plaintiff's Counter-Statements of Facts.<sup>1</sup>

As demonstrated below, Defendants' motion for summary judgment should be denied, because genuine issues of material fact exist as to Plaintiff's claims under the Fair Housing Act and the Americans with Disability Act. Moreover, genuine issues of material facts exist as to Plaintiff's Intentional Infliction of Emotional Distress and Invasion of Privacy: public disclosure of private facts claims.

**I. INTRODUCTION**

---

<sup>1</sup> Plaintiff's Response and Counter Statement of Facts are sequentially numbered. She will cite to these facts uniformly as "CSOF[\_\_\_\_\_]."

1 In 2011, pursuant to a prescription from a doctor, Plaintiff obtained Happy, an emotional  
2 support dog. Plaintiff, who owns a condominium unit at Cowpet Bay West Condominium, was  
3 subjected to the Board's no dogs rule. As a result, in February of 2011, Plaintiff submitted a copy  
4 of Happy's certificate and her letter prescription to the Cowpet Bay West office as an application for  
5 a reasonable application pursuant to the Fair Housing Act.

6 At the time Plaintiff, submitted her application, there was widespread opposition to dogs on  
7 the premises by both members of the Association and the Board. While members of the Board and  
8 Association understood and accepted service dogs under the American with Disabilities Act. They  
9 had a difficult time accepting the approval of dogs for persons that were not visibly disabled. As a  
10 result, the application languished before the Board, as both members of the Board and Association  
11 formed an unholy alliance to deny Plaintiff a reasonable accommodation. What is more, members  
12 of the Association voted to adopt the no dogs rule into the by-laws and allowed for waivers only  
13 under the American with Disabilities Act. To date, the Association rules, on its face, violate the  
14 FHA as the rules do not provide for a reasonable accommodation for emotional support animals.

## 15 16 **II. STATEMENT OF FACTS**

17 Plaintiff, a former member of the Cowpet Bay West Condominium Board (hereinafter  
18 "Board"), owns a condominium unit at Cowpet Bay West. (CSOF ¶1.) Plaintiff, as an owner, is also  
19 a member of the Cowpet Bay West Condominium Association (hereinafter "Association") (Id). In  
20 2011, the By-laws of the Association did not prohibit dogs on the premises. (Id., ¶2). However, the  
21 Board had a NO DOGS RULE. (Id. ¶4). In February of 2011, Plaintiff, pursuant to a prescription  
22 from her treating physician, obtained "Happy," an emotional support dog. (Id., ¶1.) Plaintiff  
23 subsequently submitted a copy of her prescription, a letter, and Happy's certification to the  
24 Association's office as an application for a reasonable accommodation to the Board's NO DOGS  
25 RULE. (Id., ¶5.)

26 The application was handed to Louanne Schechter, the office manager for the Association.  
27 (Id. ¶6). Schechter discussed Plaintiff's application with her immediate supervisor, Jon Cassady.  
28 (Id.). Cassady informed Marx Harcourt ("Harcourt"), the then President of the Board, of Plaintiff's  
application. (Id. ¶7) Subsequently, Harcourt and his "representative" Bill Canefield came to the

1 office to review the application. (Id. ¶8)

2 At the time Plaintiff submitted her application, members of the Association and some  
3 members of the Board vehemently opposed to having dogs on the premises. (Id. ¶9). As a result, the  
4 Board began discussing amending the Association's By-laws to exclude dogs from the premises. (Id.  
5 ¶¶10-13). Although Plaintiff's application was submitted under the Fair Housing Act, the Board's  
6 subsequent deliberations focused only on "service animal" under the American with Disabilities Act  
7 ("ADA". (Id. ¶13). For example, at the Board's October 11, 2011 meeting, the Board discussed  
8 changing the By-laws to allow a waiver "only for service animals as defined by the ADA. (Id. ¶15).

9 Members of the Association and some members of the Board were also vocal in their support  
10 for "service dogs" and their disdain for emotional support dogs. (Id. ¶17). Exemplifying some Board  
11 members' disdain for "emotional support dogs," Susan Anderson, a Board member, wrote an email  
12 complaining that she saw Judith Kromenhoek walking a dog and assumed that she was walking the  
13 dog for somebody else "because Judith Kromenhoek does not appear to be disabled." (Id. ¶19).

14 Even the Board's whose responsibility it was to review Plaintiff's application had a narrow  
15 view on emotional support dogs. (Id. ¶20). In response to Anderson's email, Harcourt wrote" the  
16 Board is considering amending the by-laws to allow exceptions for 'true' service animals 'that are  
17 documented.'" (Id.) Harcourt response came months after Plaintiff submitted her application for  
18 review. (Id.) Harcourt also suggested to Anderson that a fine should be levied against the "offenders"  
19 unless they submitted "appropriate ADA complaint paperwork." (Id. ¶21).

20 Moreover, Board member Vincent Verdiramo ("Verdiramo") was one of the Board  
21 members that were required to review Plaintiff's application and grant her a reasonable  
22 accommodation. However, Verdiramo an attorney for Vincent Verdiramo not admitted in the Virgin  
23 Islands, provided the Board with legal advice on emotional support animals. (Id. ¶29). Verdiramo  
24 incorrectly advised the Board, that "another area of contention is the Fair Housing Act where  
25 **individuals seek to have animals for this so called emotional support.** This is not a blanket law.  
26 Every case has to be handled on an individual basis with official adjudication. Therefore, if a person  
27 wants to claim the need to have an animal under the Fair housing Act they have to bring the  
28 association to court, have a judge and expert look at all the evidence and the a decision will made."  
(Id. ¶29). (Emphasis added). What is more, Verdiramo emailed the letter to ninety-nine (99)

1 members of the Association informing them that he had advised the Board. (Id.). Verdiramo also  
2 incorrectly informed the Association members that “THERE IS NO ONE ON THIS BOARD WITH  
3 THE NECESSARY BACKGROUND TO EVALUATE ANY APPLICATION FOR EXEMPTION.”  
4 (Id.). Verdiramo also urged members of the Association to “contact the Board and make your wishes  
5 known. If you sit ideally by and allow this to happen then we have no one to blame but ourselves.  
6 Please take an active part in our endeavor to keep Cowpet Bay animal free.” (Id.) (Emphasis  
7 original)

8 Having witnessed the manner in which the Board was mishandling the application process,  
9 Plaintiff raised her concern to Harcourt about the Board keeping her private and confidential  
10 information confidential. (Id. ¶24). Some members of the Board also raised concern about the  
11 acrimonious atmosphere that surrounded Plaintiff's application and requested that members tone  
12 down the vitriolic emails and blog postings. (Id. ¶23). As a result, some members suggested that the  
13 Board should close the meetings to discuss Plaintiff's application. (Id.). In response, Board member,  
14 Doug Rebak blogged, “ I do support the Board's need for closed sessions on ‘confidential’  
15 matters—but the dog issue??? PLEASE!!!! The situation is most disturbing and not at all the way it  
16 should be in an upscale Residential/Resort Community.” (Id. ¶25).

17 Reflecting the Board's general disregard for Plaintiff and her application and, a general lack  
18 of consideration for Plaintiff's privacy and her plea for confidentiality, Harcourt emailed a letter to  
19 Plaintiff and copied Talkington. (Id. ¶26). Harcourt writing as Board President, falsely accused  
20 Plaintiff of violating the NO DOGS RULE ‘because [she] has not applied for an exception to the no  
21 dog rule. (Id.). Talkington posted the entire letter on the blog and as, a result, Plaintiff began to incur  
22 the ever ceasing wrath of the members of the Association regarding Happy. (Id. ¶27).

23 Although the Board met several after Plaintiff submitted her application in February, it never  
24 once took action on Plaintiff's application. (Id. ¶30). The Board however discussed Verdiramo's  
25 legal opinion and subsequently voted to amend the By-laws to include the NO DOGS ALLOWED  
26 rule, without an exception for emotional support animals under the FHA. (Id. ¶31). Even though the  
27 Board had previously discussed levying a fine against Plaintiff for violating its no dogs rule, (Id. ¶20,  
28 ¶26), the Board voted then to levy a fine against Plaintiff after it received a letter from Attorney  
Karin A. Bentz, informing the Board that the FHA requires the Association to make a reasonable

1 accommodation for emotional support dogs. (Id. ¶32). Soon after, Plaintiff was informed via email  
2 that she was being fined \$50.00 per day for violating the Board's NO DOGS ALLOWED rule. (Id.  
3 ¶33). Plaintiff also applied for a reasonable accommodation for a second time, when she informed  
4 Harcourt through email that she had papers pending in the office for her dog. (Id. ¶34).

5 A year after Plaintiff applied for reasonable accommodation, on April 11, 2012, Plaintiff was  
6 finally granted a reasonable accommodation after the Board election resulted in a new board  
7 president and several new board members. (Id. ¶43).

## 8 **II. GENUINE ISSUE OF MATERIAL FACTS EXIST, PRECLUDING SUMMARY** 9 **JUDGMENT**

### 10 **A. Summary Judgment Standard**

11 The party seeking summary judgment must show that there is no genuine issue as to any  
12 material fact and that it is entitled to judgment as a matter of law. *See* Fed. R. Civ. P. 56; *Celotex*  
13 *Corp. v. Catrett*, 477 U.S. 317 (1986); *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242 (1986). The  
14 burden on the *non*-moving party is not a heavy one; that party is simply required to show specific  
15 facts, as opposed to general allegations, that present a genuine issue worthy of trial. *Hanley v. Jones*,  
16 21 V.I. 190, 1984 V.I. LEXIS 27 (1984). The burden on the moving party is to establish the basis  
17 for its motion. *Donovan v. Harrah's Md. Heights Corp.*, 29 F.3d 527, 529 (8<sup>th</sup> cir. 2002). The court  
18 must inquire whether, on the summary judgment record, "reasonable jurors could find facts that  
19 demonstrated, by a preponderance of the evidence that the non-moving party is entitled to a verdict."  
20 *In re Paoli R.R. Yard PCL Litig.*, 916 F.2d 829, 860 (3d Cir. 1990). In determining whether there  
21 are genuine issues of material fact, the court must draw all reasonable inferences in favor of the  
22 nonmoving party, and it may not make credibility determinations or weigh the evidence. *See Reeves*  
23 *v. Sanderson Plumbing Products, Inc.*, 530 U.S. 133 (2000) (emphasis added).

24 A fact is "material" if it might affect the outcome of the case, and a factual dispute is  
25 "genuine" if the evidence is such that a reasonable jury could return a verdict for the nonmoving  
26 party. *Anderson*, 477 U.S. at 248. When the unresolved issues in case are primarily legal rather than  
27 factual, summary judgment is particularly appropriate. *Mansker v. TMG Life Ins. Co.*, 54 F.3d 1322,  
28 1326 (8<sup>th</sup> Cir. 1995).

Defendants have failed to meet their burden to establish the absence of any genuine issue of

1 material fact, and therefore summary judgment must be denied.

2 **B. Defendants Violated the Fair Housing Act.**

3 The United States Supreme Court has held that discrimination covered by the FHA includes  
4 “a refusal to make reasonable accommodations in rules, policies, practices, or services, when such  
5 accommodations may be necessary to afford handicapped persons equal opportunity to use and enjoy  
6 a dwelling.” *City of Edmonds v. Oxford House, Inc.*, 514 U.S. 725, 729-30, (1995). To prevail on  
7 a 42 U.S.C. § 3604(f)(3)(B) claim, a plaintiff must establish that (1) she is disabled within the  
8 meaning of the FHA; (2) she requested reasonable accommodation; (3) Defendants knew or should  
9 have known about the disability; (4) such accommodation was necessary to afford her an opportunity  
10 to use and enjoy the dwelling; and (5) Defendants refused to make the requested accommodation.  
11 *Hawn v. Shoreline Towers Phase I Condominium Assn, Inc.*, 347 Fed. App’x 464, 467 (11th Cir.  
12 2009).

13 Plaintiff submitted her reasonable accommodation application in February of 2011. (CSOF,  
14 ¶5.) Included in it was a letter from her doctor explaining that she suffered from anxiety disorder,  
15 that she had severe limitations on her ability to cope with day-to-day stress, and that he had  
16 prescribed an emotional support animal in order to alleviate the symptoms of her condition. (Id. ¶  
17 2). The application was submitted to Louanne Schechter, the Cowpet Bay West office manager. (Id.  
18 ¶6.) Moreover, Plaintiff subsequently requested a reasonable accommodation in her email to  
19 Harcourt on October 27, 2011. (Id. ¶34).

20 Clearly, the Board was aware that Plaintiff requested a reasonable accommodation, as at least  
21 two Board members reviewed the application before March 2012. (Id. ¶8.) Further, Doug Rebak,  
22 a member of the Board publicly discussed the necessity to hold closed meetings to discuss Plaintiff’s  
23 pending application in a November 12, 2011 blog post. (Id. ¶25.) What is more, Harcourt, the then  
24 President of the Board, acknowledged that Plaintiff had “papers for service dogs pending in the  
25 office as early as October of 2011.” (Id. ¶26.) And, on October 27, 2011, Plaintiff informed Harcourt  
26 that she had an application pending in the office for a reasonable accommodation. Lastly, Robert  
27 Cockayne, a Board member distributed copies of Plaintiff’s dog’s certification to fellow Board  
28 members and non-Board members. (Id. ¶35.)

In December of 2011, Vincent Verdiramo, a member of the Board and also a lawyer wrote



1 a legal opinion for the Board on emotional support animal and the FHA. (Id. ¶29.). Verdiramo, also  
2 informed the ninety nine members of the Association that he had advised the Board. (Id.). One  
3 wonders why Verdiramo was advising the Board on the FHA, if the Board was unaware that  
4 Plaintiff had applied for reasonable accommodation under FHA. (Id.). Further, the Board received  
5 two legal opinions: one from Maria Hodge and a letter from Attorney Karin Bentz, both informing  
6 board members that emotional support animals are permitted under the FHA. These letters were  
7 received before March 2012. Thus, the Board's knowledge of Plaintiff's application was never at  
8 issue.

9 Further, Defendants' argument that it is impossible for Plaintiff to establish that the  
10 Defendants refused to make reasonable accommodations because the Board finally voted to grant  
11 her a waiver in March of 2012 is equally specious. Discrimination under the FHA includes delays  
12 in issuing waivers that are caused in part by discriminatory intent, even if the waivers are ultimately  
13 granted. *Carmona-Rivera v. Puerto Rico*, 464 F.3d 14 (1st Cir. 2006).

14 Defendants argument that Plaintiff was never denied the accommodation she requested is  
15 equally unavailing. The types of discriminatory actions prohibited are wide-ranging. *United States*  
16 *v. Bankert*, 186 F. Supp. 2d 623, 628 (E.D. N.C. 2000). Section 3604 prohibits all forms of  
17 discrimination, sophisticated as well as simpleminded, and tactics of delay, hindrance, and special  
18 treatment must receive short shrift from the courts. *Williams v. Matthews Co.*, 499 F.2d 819,  
19 826(8th Cir. 1974); *see also United States v. Hughes Memorial Home*, 396 F. Supp. 544, 549  
20 (W.D. Va. 1975) (internal citations and quotations omitted) (The FHA's catch-all phraseology may  
21 not be easily discounted or de-emphasized. Indeed, it appears to be as broad as Congress could have  
22 made it.). "The imposition of more burdensome application procedures, and or delaying tactics. .  
23 .constitutes a violation of" the FHA." *United States v. Yuouritan Const. Co.*, 370 F. Supp. 643, 648  
24 (N.D. Cal. 1973); *see also United States v. City of Jackson*, 318 F. Supp. 2d 395, 417-18 (S.D. Miss.  
25 2002) (finding that a delay, combined with defendants' statements evincing discriminatory intent,  
26 could violate the FHA); *Bankert*, 186 F. Supp. 2d at 628 (noting that delay tactics may be a violation  
27 of the FHA; Robet G. Shwemm, Hous. Discrim. Law & Ligig. (2008) 98 § 13.4 ("[D]elaying tactics  
28 and burdensome application procedures used to limit. . . access to housing are clearly covered by  
the phrase. . . 'otherwise make unavailable or deny.'"). Thus, the case law is clear that denial of an

1 accommodation can be both actual or constructive. *United States v. Haileah Housing Auth.*, 418  
2 Fed. App'x 872, 878 (11th Cir. 2011). Here, it took Defendants more than eight months to grant  
3 Plaintiff a reasonable accommodation.

4 In voicing their complaint, that they should not be held responsible because they never expressly  
5 denied Plaintiff a reasonable accommodation, Defendants relied on *Dubois v. Association of*  
6 *Apartment Owners of 297 Kalakaua*, 453 F.3d 1175 (9<sup>th</sup> Cir. 2006). Unlike in this case, the  
7 Association in *Dubois* granted a temporary exemption pending an inquiry into the accommodation  
8 request. *Dubois*, 453 F.3d at 1178. That exemption—a reasonable accommodation was in place for  
9 the perceived medical necessity—was in place when the administrative claim was instituted, and the  
10 Association “thus never refused to make the requested accommodation.” *Id.* at 1179. That is a far  
11 cry from the instant case, in which Defendants never granted Plaintiff permission to keep Happy on  
12 the premises after she filed her application in July of 2011. In fact, when Plaintiff insisted on  
13 keeping Happy on the premises, she received violation notices and fines were levied against her.  
14 *Dubois*, is therefore, readily distinguishable.

15 Defendants' reliance on the U.S. Department of Housing and Urban Development's (“HUD”) findings that Plaintiff did not make a request for an accommodation is equally specious. While it  
16 is true that “refusal requires a showing that a plaintiff requested an accommodation and the  
17 defendant denied it. *Tsombanidis v. West Haven Fire Dep't*, 352 F.3d 565, 578 (2d Cir. 2003). If  
18 making a request would be clearly futile or “foredoomed,” then the plaintiff is not required to make  
19 such a request. *United States v. Village of Palatine*, 37 F.3d 1230, 1234 (7<sup>th</sup> Cir. 1994).

20 Here, there is no doubt that any request that Plaintiff made was “foredoomed.” Plaintiff  
21 watched as an “organized community” of both members of the Association and some of the Board  
22 members ravaged her friend and neighbor, Judith Kromenhoek after she submitted a request for  
23 reasonable accommodation. (*Id.* ¶34). Because Plaintiff made an identical request and she too was  
24 not spared the harassment and ugliness, it would have been futile for Plaintiff to have allowed  
25 Harcourt and other members of the Board further access to her personal and confidential documents.  
26 See *Palatine*, 37 F.3d at 1234 (finding that a plaintiff “need not resort to [the Board's procedures]  
27 if such resort is manifestly futile or it is clear that the result of such procedures is foredoomed.”).

28 At the very least, the record creates a triable issue of fact that Plaintiff was denied a



1 reasonable accommodation. Therefore, the summary judgment motion should be denied.

2  
3 **C. Defendants Violated Section 3617 of the FHA.**

4 The FHA provides that “it shall be unlawful to coerce, intimidate, threaten, or interfere with  
5 any person in the exercise or enjoyment of, or on account of his having exercised or enjoyed, or on  
6 account of his having aided or encouraged any other person in the exercise or enjoyment of, any right  
7 granted or protected by Sections 3603, 3604, 3605, or 3606 of this title.” 42 U.S.C. § 3617.

8 To establish a prima facie case of retaliation under the FHA, Plaintiff must establish: (1) “that  
9 Plaintiff was engaged in activity protected by the Act; (2) that Defendants took adverse action  
10 against Plaintiff; and (3) that there is a casual connection between Plaintiff’s protected activity and  
11 her injury.” *Bloch v. Frischholz*, 587 F.3d 771, 783 (7th Cir. 2009).

12 A protected activity includes “opposition to any act or practice made unlawful by this chapter  
13 or because such individual made a charge, testified, assisted, or participated in any manner in an  
14 investigation, proceeding, or hearing under this chapter.” 42 U.S.C. §12203(a). Here, Plaintiff  
15 engaged in two protected activities and Defendants do not dispute that these were protected  
16 activities. Requesting a reasonable accommodation constitutes a protected activity. *See Regional*  
17 *Economic Community Action Program, Inc. v. City of Middletown*, 294 F.3d 35 (2d Cir. 2002).  
18 Filing an administrative complaint also constitutes a protected activity. *Miller v. Bd of Managers of*  
19 *Whispering Pines at Colonial Woods Condo, II*, 457 F. Supp. 2d 126, 131 (E.D.N.Y. 2006). (A  
20 protected activity under the FHA “includes an action taken to protest or oppose statutorily prohibited  
21 discrimination.”).

22 Plaintiff filed an application for a reasonable accommodation. Soon after, she filed her  
23 application, Plaintiff came under intense fire by both members of the Association and Board for  
24 “having an illegal pet” on the premises. (Id. ¶16-24). Further, Plaintiff’s private and confidential  
25 documents were posted on the internet in an effort by members of the Board and the Association “to  
26 seek out the truth” about Plaintiff’s disability and Happy’s status as an emotional support animal.  
27 (Id.) . After Plaintiff filed her Administrative complaint with HUD, she came under additional fire  
28 by both members of the Board and the Association. (Id.).

Defendants first reiterate their position that they were unaware of the disability status of

1 Plaintiff until March 2012 to support their conclusion that without knowledge of this disability  
2 status, “there can be no violation form the predicate.” However, courts have found that it is not  
3 necessary for a plaintiff to establish an underlying claim of discrimination to prevail on a retaliation  
4 claim. *See Halprin v. Prairie Single Family Homes of Dearborn Park Ass’n*, 388 F.3d 327, (7<sup>th</sup> Cir.  
5 2004); *Gonzalez v. Lee County Housing Authority*, 161 F.3d 1290, 1304-05 and n.43 (11<sup>th</sup> Cir.  
6 1998); *Reyes v. Fairfield Properties*, 661 F.Supp. 2d 249, 265, n.6 (E.D.N.Y. 2009); *see also United*  
7 *States v. Pospisil*, 127 F.Supp. 2d 1059, 1063 (W.D.Mo. 2000)(finding that section 3617 is not solely  
8 “limited to violations of sections 3603, 3604, 3605, or 3606).

9       Significantly, under HUD’s regulations, section 3617 is an independent cause of action.  
10 *Halprin*, 388 F.3d at 330. (“The regulation cuts section 3617 loose from section 3604, contrary to  
11 the language of section 3617.”). The regulation forbids among other things, “threatening,  
12 intimidating or interfering with persons in their enjoyment of a dwelling because of the race, color,  
13 religion, sex, handicap, familial status, or national origin of such persons, or of visitors or associates  
14 of such persons. 24 C.F.C. §100.400(c)(2). Additionally, the regulations also prohibit  
15 “[i]ntimidating or threatening any person because that person is engaging in activities designed to  
16 make other persons aware of, or encouraging such other persons to exercise, rights granted or  
17 protected by this part,” as well as “[retaliating] against any person because that person has made a  
18 complaint, testified, assisted, or participated in any manner in a proceeding under the Fair Housing  
19 Act.” 24 C.F.R. §100.400(c)(4)-(5).<sup>2</sup> “Because the regulations indicate that retaliation for making  
20 a complaint under the FHA is unlawful conduct in itself, and there is no requirement that the  
21 complainant prove underlying discrimination, the Court finds the City’s position is incorrect.  
22 *Pospisil*, 127 F.Supp. at 1063. Thus, contrary to Defendants’ assertion, Plaintiff does not have to  
23 prove discrimination.

24       Moreover, Defendants contend that “[n]othing in the text of the FHA or the case law  
25 interpreting it indicated that Congress intended to federalize unfortunate skirmishes between  
26 neighbors, tinged with discriminatory overtones or occasional discriminatory overtones.” First, what  
27 happened to Plaintiff after she submitted her application was far more than a skirmish between  
28

---

<sup>2</sup> Because the Third Circuit has not ruled on whether the HUD regulations establish a separate cause of action for Section 3617, Plaintiff urges the Court to apply Chevron deference and defer to the HUD regulations as a permissible construction of the statute.

1 neighbors, tinged with discriminatory overtones or occasional discriminatory overtones. Plaintiff  
2 was vilified for exercising her rights under the FHA. Second, Defendants concede that the conduct  
3 was motivated by discriminatory animus. Third, section 3617 does not require a showing of force  
4 or violence for coercion, interference, intimidation, or threats to give rise to liability. *Walker v. City*  
5 *of Lakewood*, 272 F.3d 1114, 1128 (9th Cir. 2001). When Congress intended to require such a  
6 showing, such as in the FHA criminal provision, it did so. *Id.*

7 In discussing the scope of §3617, the Seventh Circuit noted that a clear act of inciting  
8 violence such as cross-burning outside someone's home, is but one example of intimidation.  
9 *Halprin*, 388 F.3d 327, 330 (7th Cir. 2004). Further, the Court noted, "[t]here are other, less violent  
10 but still effective, methods by which a person can be driven from his home and thus 'interfered' with  
11 in his enjoyment of it." *Id.* Neighbors ganging up on a plaintiff backed by the homeowners'  
12 association to which the plaintiff belong was found to be a violation of Section 3617 because it was  
13 a far from a simple quarrel between two neighbors or the [unfortunate skirmishes] that Defendants  
14 referred to in their moving papers. *Id.*

15 Though the case law is not uniform, interference encompasses more than physical force or  
16 intimidation. *See, e.g., Mich. Protection & Advocacy Serv., Inc. v. Babin*, 18 F.3d 337, 347 (6th Cir.  
17 1994) ("Section 3617 is not limited to those who used some sort of potent force or duress, but  
18 extends to other actors who are in a position directly to disrupt the exercise or enjoyment of a  
19 protected right and exercise their powers with a discriminatory animus."). Where, as here, there is  
20 "a pattern of harassment, invidiously motivated," a claim for violation of the FHA has been  
21 adequately pled. *See King v. Metcalf 56 Homes Ass'n, Inc.*, 385 F. Supp. 2d 1137, 1144 (D. Kan.  
22 2005) (holding on a summary judgment motion, that a neighbor's persistent complaints represented  
23 a "severe and pervasive pattern of harassing plaintiff that was designed to interfere with plaintiff's  
24 enjoyment of her dwelling").

25 Defendants also cite several cases in support of their positions. For instance, Defendants cite  
26 to *Sporn v. Ocean Colony Condo Ass'n*, 173 F. Supp. 2d 244, 252 (D.N.J. 2001), for the position that  
27 "shunning" of handicapped neighbors is not enough to support a §3627 claim." *Sporn*, however, is  
28 inapposite to this case. First, the *Sporn* plaintiffs argued that they were "shunned" by condominium  
officials and neighbors because they filed a charge with HUD alleging discrimination based on

1 familial status. Plaintiff did not allege shunning. Second, plaintiffs claimed discrimination based  
2 on familial status. Plaintiff's discrimination claim is based on invisible disability. Fourth, Plaintiff  
3 claims retaliation and constructive denial, while the plaintiffs claimed retaliation for filing a HUD  
4 complaint. It is important to note however that the *Sporn* court recognized that "violence or  
5 physical coercion is not a prerequisite to a claim under Section 3617." *Sporn*, 173 F. Supp. 2d at  
6 256.

7 By citing to *Sporn* and others like it, Defendants are suggesting that this Court give a narrow  
8 interpretation to the language of §3617. First, none of the cases cited provided compelling authority  
9 for this proposition. Second, there is little dispute that the courts, including the United States  
10 Supreme Court, have held that the FHA must be interpreted broadly to effectuate the Congressional  
11 goal of eliminating housing discrimination. *See, e.g., Trafficante v. Metro. Life Ins. Co.*, 409 U.S.  
12 205, 211-12 (1972); *see also United States v. Koch*, 352 F. Supp. 2d 970, 976 (D. Neb. 2004); *Holly*  
13 *v. Crank*, 386 F.3d 1248, 1256 (9th Cir. 2004), *rev'd on other grounds* 400 F.3d 667 (9th Cir. 2005)  
14 ("noting that the FHA must be given a 'generous construction' to carry out a policy that Congress  
15 considered to be of the highest priority").

16 As discussed in detail *supra* at Section I, Plaintiff has established a valid claim for violation  
17 of Section 3617. Having satisfied the burden to establish interference, harassment, and intimidation  
18 on the part of members of the Board and Association, Plaintiff has also satisfied the standard to  
19 establish Defendants' culpability under section 3617.

20 **D. Defendants violated the American With Disabilities Act.**

21 "Integration is fundamental to the purposes of the American with Disabilities Act ("ADA")."  
22 *Blum v. Bacon*, 457 U.S. 132, 141 (1982). Thus, the ADA and the regulations adopted by the  
23 United States Department of Justice clearly define unnecessary segregation as a form of illegal  
24 discrimination against the disabled. *Crandon v. United States*, 494 U.S. 152, 158 (1990).<sup>3</sup>

25 Specifically, Title III of the ADA, 42 U.S.C. §§ 12181-12189, legislates against various  
26 forms of disability discrimination by a private entity, that is "any entity other than a public entity,"  
27 as defined in Section 12131(1) of this title. *See* 42 U.S.C. §12181(6). Further, §12181(6) provides  
28

---

<sup>3</sup> ADA was enacted with broad language and directed the Department of Justice to promulgate regulations necessary to implement the Act. 42 U.S.C. §12134(a). The Department of Justice revised the regulations in 2010.

1 in particular part, “[n]o individual shall be discriminated against on the basis of disability in the full  
2 and equal enjoyment of the goods, services, facilities, privileges, advantages, or accommodations  
3 of any place of public accommodation by any person who owns leases ( or leases to), or operates a  
4 place of public accommodation.” 42 U.S.C. § 12181(6). The ADA was amended recently and as  
5 a result, the Department of Justices revised the regulations for Title III. *See Revised Final Title III*  
6 *Rule: A Compilation of Regulatory Provisions and Guidance.*

7 Defendants contend that Count VI of the Plaintiff’s Amended Complaint should be dismissed  
8 as the ADA does not apply. “Cowpet Bay West Condominium is not a place of public  
9 accommodation and, thus, not subject to the ADA.” Defendants, however, rely on cases that  
10 predated the 2010 amendment to the ADA, which substantially redefines a place of public  
11 accommodation. In order for Plaintiff to prevail on a claim under the ADA, Plaintiff must prove that  
12 (a) she has a disability within the meaning of the ADA; (b) she was discriminated against by  
13 Defendants on the basis of her disability; (c) Defendants own, lease, (or lease to), or operate a place  
14 of public accommodation. *See Bowers v. National Collegiate Athletic Association*, 9 F. Supp. 2d,  
15 460, 480 (N.Y. 1998).

16 Plaintiff’s letter from her doctor established that she was disabled within the meaning of the  
17 ADA. Plaintiff alleged that she suffers from a disability and requested reasonable accommodation  
18 in order to have “full and equal enjoyment” of her condo. *See Fortune v. American Multi-*  
19 *Cinema, Inc.*, 364 F.3d 1075, 1085 (9th Cir. 2004). Defendants denied Plaintiff’s application.

20 **E. Defendants Exceeded Their Authority.**

21 Article II, Section 2 of the By-laws specifically limits the Board’s authority to those that deal  
22 with the administrative affairs fo the Condo except those prohibited by law, the declaration, or by  
23 the By-laws. (CSOF ¶2). Clearly, failing to provide a reasonable accommodation is an unauthorized  
24 act, as it is illegal discrimination under the FHA. Further, the Board’s approval of draft By-laws that  
25 were in clear contravention of the FHA is discrimination under the FHA and an unauthorized act  
26 under the By-laws. Likewise, failing to provide a reasonable accommodation as to the rules and  
27 regulations of the Board in the form of an exception to the Board’s rule is also an unlawful act in  
28 violation of the FHA and an unauthorized act under the By-laws.

The Virgin Islands Legislature, through the Virgin Islands Condominium Act, authorized the

1 Association to adopt governing documents which would permit the Association to govern its  
2 activities. While the Association adopted By-laws which are subject to the Declarations, both the  
3 Association and the Board have only those powers specifically granted by the governing documents.  
4 Given the fact that the Board never before issued fines against unit owners for having dogs on the  
5 premises until Plaintiff applied for a reasonable accommodation further demonstrates that the  
6 Board's conduct in assessing those fines was partisan and therefore ultra vires. *See Papalexiou v.*  
7 *Tower West Condo. Ass'n*, 167 N.J. Super 516, 527 (Ch. Div. 1979).

8 **F. Defendants' Conduct Caused Plaintiff to Suffer Emotional Distress.**

9 Plaintiffs alleging violations of their rights under the FHA may recover compensatory  
10 damages for emotional distress. *Ragin v. Harry Macklowe Real Estate Co.*, 6 F.3d 898, 899 (2<sup>nd</sup> Cir.  
11 1993). It is not necessary for Plaintiff to provide evidence of treatment by a healthcare professional  
12 or use of medication to be entitled to damages for emotional distress. *See Parris v. Pappas*, 844  
13 F.Supp.2d 271, 278 (D. Conn. 2012).<sup>4</sup> In the context of FHA violations, courts have "recognized  
14 the severe mental trauma associated with unlawful discrimination and have upheld large  
15 compensatory awards for the victims in such cases. *Broome v. Biondi*, 17 F.Supp.2d 211, 224  
16 (S.D.N.Y. 1997).

17 Under Virgin Islands law, in order to prevail on a claim for Intentional Infliction of

---

18  
19 <sup>4</sup> This Court is guided by the following framework:  
20 Emotional distress awards within the Second Circuit can generally be grouped into three categories of claims:  
21 garden-variety, significant and egregious. In garden variety emotional distress claims, the evidence of mental  
22 suffering is generally limited to the testimony of the plaintiff, who describes his or her injury in vague or conclusory  
terms, without relating either the severity or consequences of the injury. Such claims typically lack extraordinary  
circumstances and are not supported by any medical corroboration. Garden variety emotional distress claims  
generally merit \$30,000 to \$125,000 awards.

23 Significant emotional distress claims differ from the garden-variety claims in that they are based on more substantial  
24 harm or more offensive conduct, are sometimes supported by medical testimony and evidence, evidence of treatment  
25 by a healthcare professional and/or medication, and testimony from other, corroborating witnesses. Finally,  
26 egregious emotional distress claims generally involve either outrageous or shocking discriminatory conduct or a  
27 significant impact on the physical health of the plaintiff. In significant or egregious cases, where there is typically  
evidence of debilitating and permanent alterations in lifestyle, larger damage awards may be warranted. *See*  
*Thorsen v. County of Nassau*, 722 F.Supp.2d 277, 292 (E.D.N.Y.2010) (quoting *Olsen v. County of Nassau*, 615  
F.Supp.2d 35, 46-47 (E.D.N.Y.2009) (internal citations and quotation marks omitted)).



1 Emotional Distress a plaintiff must prove: (a) the defendant acted intentionally or recklessly; (b) the  
2 conduct was "extreme and outrageous; (c) defendants' actions were the proximate cause of plaintiff's  
3 emotional distress; and (d) plaintiff suffered emotional distress. *Elias v. Merchants Market, Inc.*,  
4 2007 WL 4209701 (V.I. Super. Ct. Oct., 2007).

5 On these facts, Plaintiff may successfully establish the Defendants' liability for intentional  
6 infliction of emotional distress. The harassment went unabated for more than ten (10) months with  
7 daily blog entries.

8 **J. Plaintiff states a Claim for Negligent and Intentional Infliction of Emotional**  
9 **Distress**

10 Defendants contend that Court XIII must also be dismissed because Plaintiff failed to assert  
11 facts sufficient to plead both a Negligent and/or Intentional Infliction of Emotional Distress claim.  
12 A claim for intentional infliction of emotional distress requires a plaintiff to allege facts showing that  
13 the defendants engaged in "extreme and outrageous" conduct to "intentionally or recklessly causes  
14 severe emotional distress to another. . . ." *Eddy v. V.I. Water and Power Auth.*, 955 F.Supp. 468,  
15 478 (D.V.I. 1997).

16 Defendants undertook a series of outrageous conduct in order to deny Plaintiff a waiver.  
17 Harcourt published or caused to be published a letter on the blog in which Harcourt falsely accused  
18 Plaintiff of violating the NO DOGS RULE. (CSOF ¶26). Plaintiff was placed under enormous  
19 pressure then to defend herself. (Id. ¶24). As a former Board President, Plaintiff was embarrassed  
20 for having been labeled publicly as a rule breaker. (Id.) Feeling desperate and besiege, Plaintiff  
21 wrote Harcourt in an attempt to work things out. (Id.). Plaintiff knew that Harcourt and other Board  
22 members had formed an unholy alliance with members of the Association that were wholly against  
23 allowing emotional support dogs.(Id.) The posting of Plaintiff's private and confidential information  
24 on the blog created even more humiliation as Plaintiff was forced to defend her disability and the  
25 authenticity of the supporting documents.

26 Crucially, the Board knew about Plaintiff's medical condition in that she was pre-disposed  
27 to emotional distress. Yet, the Board created additional emotional stress by stonewalling Plaintiff's  
28 request and taking other actions, including amending the By-laws to specifically exclude emotional  
support animals, that placed Plaintiff under immense emotional stress. Those reckless and  
outrageous conduct lasted for almost one year. Thus, similar to *Bishop v. Okidata, Inc.*, 864 F.

1 Supp. 416, 428 (D.N.J. 1994), where the Court found a pattern of outrageous conduct to support a  
2 claim for intentional infliction of emotional distress, the Defendants' conduct was outrageous.

3 The Board's and Association's unwillingness to step in when Plaintiff was being vilified on  
4 the blogs and in chain emails, and the apparent policy of turning a blind eye to the verbal abuse,  
5 bullying and discrimination that she suffered at the hands of members of the Association and the  
6 Board, created a situation beyond "all possible bounds of decency."<sup>5</sup>

7 **K. Defendants invaded Plaintiff's Privacy.**

8 Generally, invasion of privacy is actionable where there is: (1)unreasonable intrusion upon  
9 the seclusion of another; (2)appropriation of another's name or likeness; (3)unreasonable publicity  
10 given to another's private life; or (4)publicity that places another in a false light before the public.  
11 Restatement (Second) of Torts §652A (1976). Plaintiff must establish"publicity" of private facts  
12 about her individually and specifically. *Bussue v. Paradise Motors, Inc.*, 1994 WL 223046 (D. V.I.)  
13 Here, the letter that was posted on the blog identified Plaintiff and discussed private facts about her  
14 individually and specifically. Moreover, the letter was published on the internet. *See Harris v.*  
15 *Easton Pub. Co.*, 483 A.2d 1377, 1384 (Pa. Super. Ct. 1994) (concluding that communication to a  
16 group of 17 persons constituted publicity as a matter of law.) Happy's dog certification, which was  
17 submitted as part of Plaintiff's application was distributed and eventually was posted on the internet  
18 as well.

19 Plaintiff also states a claim for public intrusion of private facts. To state a cause of action  
20 under Virgin Islands law, Plaintiff must plead that there was an intentional intrusion on the seclusion  
21 of her private concerns which was highly offensive to a reasonable person. *See* Restatement  
22 (Second) of Torts § 652(B). Here, Defendants permitted members of the Association that were not  
23 members of the Board to review her medical records and other private documents that were  
24 submitted to the Board for consideration of a waiver to the Board's NO DOGS RULE. Further,  
25 although the Board was supposed to be the final arbiter, the Board permitted members of the  
26 Association that were non-Board members to participate fully and openly in the process. As a result,  
27 Harcourt copied Talkington on personal and private correspondence addressed to Plaintiff. Further,  
28 Board members freely discussed the content of Plaintiff's application with Talkington, despite the

---

<sup>5</sup>Plaintiff Walters committed suicide on April 24, 2014.

fact that he was not supposed to be involved in the reasonable accommodation process. Thus, Defendants improperly used their authority to allow unauthorized members of the Association access to Plaintiff's sensitive medical records and private documents. *See, e.g., Toomer v. Garrett*, 574 S.E. 2d 76, 90 (N.C. App. 2002) (where the Court held that plaintiff had stated a claim by alleging that defendants improperly used their authority to allow unauthorized persons access to his sensitive medical and financial information.).

The elements for a claim for public disclosure of private facts include: (a) publicity to a matter concerning the private life of another; (b) that would be highly offensive to a reasonable person; and (c) is not of legitimate concern to the public. Restatement (Second) of Torts, § 652(D). As noted earlier, Defendants' argument that the disclosure does not constitute "publicity" because it was divulged to a small group is not supported by either the facts of the case or case law. As previously indicated, disclosure to a small number of persons may qualify as publicity if the small group has a special relationship with the plaintiff. *Johnson v. K. Mart Corp*, 560 N.E.2d 900, 903 (Ill. App. 1990). Disclosure of personal and private medical records on the internet would be highly offensive to most reasonable people.

Harcourt's letter falsely accused Plaintiff of violating the NO DOGS RULE and also implied that Plaintiff had not requested a reasonable accommodation, although Plaintiff's application was pending before the Board. Because of this letter, members of the Association and even some members of the Board perceived Plaintiff as a rule bender. Publication of the letter also humiliated and embarrassed Plaintiff, as she was a member of the Board who was seeking re-election at the time the letter was published.

**WHEREFORE**, Plaintiff respectfully requests this Court to DENY Defendants' Motion for summary judgment.

Respectfully submitted,

**LAW OFFICES OF KARIN A. BENTZ, P.C.**

Dated: May 21, 2014

/s/ Karin A. Bentz  
**KARIN A. BENTZ, ESQ.**  
**JULITA K. de LEÓN, ESQ.**  
5150 Dronningens Gade, Suite 8  
St. Thomas, Virgin Islands 00802  
Telephone: 340-774-2669  
Telecopier: 340-774-2665

E-mail: [kbentz@virginalaw.com](mailto:kbentz@virginalaw.com)

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

**CERTIFICATE OF SERVICE**

I hereby certify that I caused the filing and service of the foregoing with the Clerk of the District Court of the Virgin Islands using the CM/ECF system, which will provide electronic notice by email to the following.

Richard P. Farrelly, Esq.  
Birch de Jongh & Hindels, PLLC  
1330 Taarneberg  
St. Thomas, VI 00802  
E-mail: [rfarrelly@bdhlawvi.com](mailto:rfarrelly@bdhlawvi.com)

John H. Benham, III, Esq.  
Benham & Chan  
P.O. Box 11720  
St. Thomas, Virgin Islands 00801  
Tel: 340-774-0673  
Fax: 340-776-3630  
email: [benham@bclawvi.com](mailto:benham@bclawvi.com)

Joseph G. Riopelle, Esq.  
Boyd Richards Parker & Colonnelli, P.L.  
Rivergate Tower Suite 1150  
400 N. Ashley Drive  
Tampa, Fl. 33602  
[jriopelle@boydlawgroup.com](mailto:jriopelle@boydlawgroup.com)

Ryan S. Meade, Esq.  
Quintairos, Prieto, Wood & Boyce, P.A.  
9300 South Dadeland Blvd., 4<sup>th</sup> Floor  
Miami, Fl 33156  
[rmeade@gpwblaw.com](mailto:rmeade@gpwblaw.com)

/s/ Karin A. Bentz